

Message Text

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PAGE 01 NICOSI 00879 301623Z
ACTION SS-25

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TO SECSTATE WASHDC IMMEDIATE 5592
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C O N F I D E N T I A L NICOSIA 0879

EXDIS

VIENNA FOR LEDSKY

E.O. 11652: GDS
TAGS: PFOR, CY
SUBJECT: VIENNA/CYPRUS NEGOTIATIONS: GREEK CYPRIOT PROPOSAL ON
TERRITORY

REF: (A) NICOSIA 0846, (B) NICOSIA 0773

1. FONMIN CHRISTOPHIDES ASKED ME TO CALL LATE AFTERNOON
MARCH 29. HE SAID THAT IN FULLFILLMENT OF THE ARCHBISHOP'S
COMMITMENT TO CLIFFORD HE WAS GIVING TO ME FOR THE EYES OF
MY GOVERNMENT ONLY THE MAP WHICH HAD JUST BEEN COMPLETED
FOR PRESENTATION IN VIENNA. WE WOULD NOTE THAT, AS AGREED,
IT WAS 20 PERCENT AND BIZONAL.

2. CHRISTOPHIDES ALSO GAVE ME THREE DOCUMENTS: (1) "PRINCIPLES
SUBJECT TO WHICH THE PROPOSALS OF THE GREEK CYPRIOT SIDE FOR
THE SOLUTION OF THE CYPRUS PROBLEM ARE MADE", (2) "CONSTITUTIONAL
STRUCTURE OF THE FEDERAL REPUBLIC OF CYPRUS", (3) "POWERS OF THE
FEDERAL GOVERNMENT AND OF REGIONAL ADMINISTRATION."

3. COMMENTING FORMALLY ON THE ARCHBISHOP'S BEHALF,
CHRISTOPHIDES SAID DOCUMENT 1 CONTAINED POINTS WHICH
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PAPADOPOULOS WOULD USE IN HIS INTRODUCTORY REMARKS IN VIENNA.
THE GREEK CYPRIOT SIDE WILL NOT RPT NOT PRESENT A PROPOSAL
OM THE CONSTITUTIONAL ASPECT IN VIENNA. "HOWEVER, IF YOU
WISH TO KNOW OUR THINKING ON WHAT PAPADOPOULOS WILL SAY IN
DISCUSSION OF THE CONSTITUTIONAL ISSUE, HE WILL HAVE THESE
PAPERS (DOCUMENTS 2 AND 3) IN MIND".

4. CONTINUING, CHRISTOPHIDES SAID PAPADOPOULOS IS UNDER INSTRUCTION TO ENSURE THAT WHATEVER HAPPENS IN VIENNA, "THERE WILL BE ANOTHER MEETING IN CYPRUS." THIS IS IN FULFILLMENT OF THE COMMITMENT TO CLIFFORD ON A SUSTAINED NEGOTIATION. IN THE SPIRIT OF THE USG'S HELPFUL AND ONGOING INVOLVEMENT THROUGH CLIFFORD, THE GOC HOPES THAT IF THE TURKISH SIDE HAS NOT FULFILLED ITS PROMISE TO BE FORTHCOMING IN VIENNA, THE USG WILL INVOLVE ITSELF IN THE INTERVAL BETWEEN VIENNA AND NICOSIA (ON APR 20) TO "ENSURE THAT THE ENSUING NICOSIA NEGOTIATIONS WILL BE MEANINGFUL AND CONSTRUCT VE."

5. CHRISTOPHIDES ASKED HOW I WOULD BE HANDLING THE MAP. I SAID I WOULD BE COMMUNICATING ITS SUBSTANCE IN NARRATIVE FORM BY TELEGRAM TO WAHSINGTON AND LEDSKY IN VIENNA, AND TRANSMITTING THE MAP ITSELF IN BOTH DIRECTIONS BY THE FIRST AVAILABLE COURIER. CHRISTOPHIDES SAID THE GREEK CYPRIOT TEAM IN VIENNA WOULD NOT, SO FAR AS HE KNEW, BE AWARE THAT THE MAP HAD BEEN PASSED TO THE USG. LEDSKY SHOULD NOT REFER TO OUR HAVING IT IN DISCUSSIONS WITH THE GREEK CYPRIOT GROUP. I REPLIED THAT THIS SEEMED AN ARTIFICIAL AND WHOLLY UNNECESSARY CONSTRAINT. I SUGGESTED THAT CHRISTOPHIDES CABLE THE DELEGATION TO ADVISE IT THAT THE MAP HAD BEEN GIVEN TO THE USG PURSUANT TO THE ARCHBISHOP'S COMMITMENT TO CLIFFORD, THAT LEDSKY WOULD BE AWARE OF IT, AND THAT THE DELEGATION SHOULD BE FREE TO DISCUSSS IT WITH LEDSKY AS MIGHT BE NECESSARY. CHRISTOPHIDES ACCEPTED THIS.

6. I SAID THE FACT THAT PAPADOPOULOS WULD BE REFERRING TO THE "FUNDAMENTAL PRINCIPLES" IN HIS OPENING REMARKS SEEMED TO ME CONTRARY TO POINT FOUR IN THE ASSURANCES GIVEN US ON CONFIDENTIAL

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MARCH 18 (REF B). I HAD TAKEN THAT PARTICULAR ASSURANCE TO MEAN THAT THE PRINCIPLES WOULD NOT COME UP AT THE BEGINNING AND WOULD ONLY BE INJECTED IN SUBSEQUENT SUBSTANTIVE DISCUSSION OF THE TWO PRINCIPAL AGENDA ITEMS. CHRISTOPHIDES SEEMED TROUBLED. HE SOUGHT TO ASSURE ME IN SEVERAL DIFFERENT WAYS THAT REFERENCE TO THE PRINCIPLES IN PAPADOPOULOS' OPENING REMARKS WAS NOT IN ANY WAY INTENDED AS A "PRECONDITION TO NEGOTIATION" ON THE MAIN ISSUES OF TERRITORY AND CONSTITUTION. HE NOTED THAT DISCUSSION OF THESE POINTS IN OPENING SPEECH IS NORMAL AND TO BE EXPECTED IN LIGHT OF FOUR MAKARIOS/DENKTASH GUIDELINES OF OF FEB. 12. I CONTINUED TO EXPRESS MISGIVING.

7. OUR CONSERVATION CONCLUDED WITH A DISCUSSION OF THE DEVELOPING POLITICAL SITUATION IN TURKEY.

8. COMMENT: COPIES OF THE GREEK CYPRIOT MAP HAVE BEEN POUCHED TO THE DEPT (HARTMAN) AND VIENNA FOR LEDSKY. THE LATTER WILL REACH VIENNA MARCH 31.

9. BY THREE SEPARATE TELEGRAMS WE ARE TRANSMITTING A DETAILED NARRATIVE DESCRIPTION AND ANALYSIS OF THE MAP AND THE TEXTS OF DOCUMENTS 1 AND 2. DOCUMENT 3 IS ALREADY AVAILABLE TO THE DEPT, CONTAINED IN UNSYG REPORT ON UN OPERATIONS IN CYPRUS OF JUNE 5, 1976 (UN DOCUMENT S/12093), ANNEX A, PAGE 3-11. ACCORDINGLY, EMBASSY'S FULL REPORT OF THE MATERIAL CONVEYED BY CHRISTOPHIDES CONSISTS OF THIS TELEGRAM AND THE THREE RELATED ONES. REQUEST DEPT DETERMINE SUCH FURTHER DISTRIBUTION OF THESE FOUR MESSAGES AS MAY BE DESIRABLE IN THE LIGHT OF CHRISTOPHIDES' INJUNCTION ON SECRECY, PARTICULARLY AS REGARDS THE MAP. OBVIOUSLY, THAT INJUNCTION IS UNREALISTIC EXCEPT AS REGARDS THE NEXT DAY OR TWO, IN THAT ONCE THE MAP HAS BEEN GIVEN TO THE TURKS IT CAN BE EXPECTED TO LEAK FROM ONE OR BOTH SIDES. END COMMENT
CRAWFORD

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